

Message Text

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ACTION EUR-12

INFO OCT-01 ISO-00 CIAE-00 PM-05 INR-10 L-03 ACDA-12
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FM USMISSION USNATO
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SECDEF WASHDC
INFO JCS WASHDC
CSA WASHDC
CNO WASHDC
CSAF WASHDC
CMC WASHDC
CINCUSAREUR HEIDELBERG GER
CINCUSNAVEUR LONDON ENG
CINCUSAFE RAMSTEIN AB GER
USCINCEUR VAIHINGEN GER

C O N F I D E N T I A L SECTION 01 OF 02 USNATO 06141

E.O. 11652: GDS
TAGS: MARR NATO
SUBJECT: CRITERIA FOR HIRING ELECTRONICS (EW) ASSETS
FOR EXERCISES

REF: USNATO 11926, 291124Z NOV 78

SUMMARY. MESSAGE REPORTS DIFFICULTY WITH SHAPE PROPOSED
CRITERIA FOR HIRING ELECTRONIC (EW) ASSETS FOR EXERCISES
BECAUSE IT WOULD APPEAR TO EFFECTIVELY PRECLUDE THE US
FROM RECEIVING RENTAL PAYMENT FOR ITS EW ASSETS DEPLOYED
FOR LIVE EW TRAINING DURING NATO EXERCISES. END SUMMARY.

1. SEVERAL RECENT SESSIONS IN THE MILITARY BUDGET
COMMITTEE (MBC), WHICH ADDRESSED THE PROBLEM OF OBTAINING
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ELECTRONIC WARFARE ASSETS FOR EXERCISES BROWN FALCON 1 AND
2, RESULTED IN THE ITALIAN AUTHORITIES OFFERING TWO AIR-
CRAFT FREE OF CHARGE. THE ITALIANS, INITIALLY, REQUESTED
RENTAL PAYMENT FOR THE AIRCRAFT. THEIR REASONING FOR
THIS WAS THAT, SINCE THE EXERCISES WERE TAKING PLACE IN
THE NORTHERN REGION AND THEY HAD NO TROOPS DEPLOYED, THERE
WAS NO NATIONAL TRAINING BENEFIT OBTAINED FOR THEM.

2. THE MAJORITY OF THE MBC MEMBERS WERE OF THE VIEW THAT (AT LEAST WITHIN THE EUROPEAN COMMUNITY) SUCH ASSETS SHOULD BE OFFERED FREE OF CHARGE. THE ITALIAN MBC MEMBER (DE LUCA) WAS REQUESTED TO CONVEY THIS VIEW TO HIS AUTHORITIES WHICH RESULTED IN THE ITALIAN REQUEST FOR RENTAL FUNDING BEING WITHDRAWN. HOWEVER, THE PROBLEM OF PAYING FOR RENTAL HIRE OF EW AIRCRAFT REMAINED UNRESOLVED. SHAPE REQUESTED GUIDANCE FROM THE MBC, WHICH BODY REQUESTED SHAPE PREPARE DRAFT CRITERIA FOR ITS CONSIDERATION.

3. THE CRITERIA SUBMITTED IS QUOTED BELOW: BEGIN TEXT:

A. THE EXERCISE FOR WHICH THE HIRE OF EW ASSETS IS BEING CONSIDERED IS TO HAVE EW AS A PRIMARY OBJECTIVE.

B. EW ASSETS ARE ONLY TO BE HIRED FOR THOSE EXERCISES IN WHICH THE EW EXERCISE OBJECTIVES COULD NOT OTHERWISE BE ACHIEVED BY USING THOSE ASSETS PROVIDED AT NO COST.

C. EVERY EFFORT IS TO BE MADE TO PROCURE THE NECESSARY ASSETS AT NO COST BEFORE THE HIRING OF ASSETS MAY BE CONSIDERED.

D. FULL JUSTIFICATION IS TO BE PROVIDED.

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E. HIRE COSTS ARE ONLY TO BE CONSIDERED APPROPRIATE IF THE NATION OFFERING THE ASSETS FOR HIRE HAS NO COMMITMENT IN THE REGION WHERE THE EXERCISE IS SCHEDULED AND/OR HAS NO TROOPS INVOLVED IN IT SO THAT IT WOULD RECEIVE NO NATIONAL BENEFIT FROM THE USE OF THESE ASSETS.

F. FOR THE PURPOSE OF THIS SUBMISSION HIRE COSTS ARE DEEMED TO COVER THOSE ADDITIONAL EXPENSES THAT THE NATION PROVIDING THE ASSET WOULD NOT OTHERWISE HAVE INCURRED, INCLUDING PER DIEM AND TRAVEL COSTS. END TEXT.

4. DURING THE MBC DISCUSSION OF THE CRITERIA, THE US MEMBER (DENNEHY) OBJECTED TO THE WORDING IN PARA E WHICH (IN HIS VIEW) EFFECTIVELY PRECLUDED (FOR ALL PRACTICAL PURPOSES) THE US EVER BEING IN THE SITUATION WHERE IT COULD REQUEST RENTAL PAYMENT FOR ITS EW ASSETS. WHILE FULLY APPRECIATING THE OVERRIDING US INTEREST IN ASSURING THE MUCH NEEDED EW TRAINING WITHIN THE ALLIANCE, THE US MEMBER BELIEVED THAT PARA E OF THE DRAFT CRITERIA NEEDED TO BE REWRITTEN TO RECOGNIZE THE EXTENUATING CIRCUMSTANCES WHERE EW AIRCRAFT OFFERED FOR A GIVEN EXERCISE MAY WELL HAVE TO BE FLOWN FROM THE WEST COAST OF THE US. EVEN

THOUGH MOST OF THE POTENTIAL ASSETS WERE ALREADY LOCATED
IN EUROPE, IT WAS THE EXCEPTION WHICH WAS AT ISSUE.

5. IT WAS ALSO RECOGNIZED THAT, AS THE MAJOR EW ASSET
OWNER WITHIN EUROPE, THE US WOULD BE MAKING A SIZEABLE
CONTRIBUTION TO FUTURE EXERCISES INVOLVING LIVE EW TRAIN-
ING IF THE MBC'S CURRENT THINKING BECAME POLICY, I.E.,
THAT EW ASSETS WITHIN THE EUROPEAN AREA BE PROVIDED FREE
OF CHARGE. HOWEVER, SHOULD THE REQUIREMENT FOR LIVE EW
TRAINING BE THE OVERRIDING CONSIDERATION, THE US MEMBER
COULD MODIFY HIS POSITION WITHIN THE COMMITTEE. HE HAS,

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HOWEVER, PLACED A RESERVATION ON ACCEPTING THE SHAPE
PROPOSED CRITERIA, PENDING INSTRUCTIONS FROM HIS
AUTHORITIES.

6. SUGGESTION THAT PARA E BE DELETED WAS REJECTED ON
BASIS THAT REMAINING PARAS WERE "MOTHERHOOD" AND THE
REASONABLE VIEW THAT PARA E WAS AN ATTEMPT TO ANSWER THE
SITUATION POSED EARLIER BY THE ITALIANS.

7. WE BELIEVE PARA E COULD BE MADE ACCEPTABLE IF IT

WERE EXPANDED TO REFLECT THE CONDITION WHERE A NATION, IN OFFERING ITS EW ASSETS, COULD DEMONSTRATE THE INCURRING OF EXTRAORDINARY COSTS. IT COULD REQUEST RENTAL PAYMENT - REGARDLESS OF WHETHER OR NOT IT COULD BE ARGUED THAT IT WAS RECEIVING A "NATIONAL BENEFIT".

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8. ACTION REQUESTED: WASHINGTON VIEWS CONCERNING ACCEPTABILITY OF SHAPE PROPOSED CRITERIA. MBC WILL RETURN TO THIS PROBLEM AT ITS MEETING ON 21 JUNE 1978, AND US MEMBER SHOULD BE PREPARED TO LIFT HIS RESERVATION OR OFFER A REVISION TO THE PROPOSED CRITERIA. REQUEST ADVICE BY COB 20 JUNE 78. GLITMAN

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